## AGENDA

TUESDAY, APRIL 28, 2015 @ 6:00 P.M.

O'FALLON CITY HALL - 255 SOUTH LINCOLN AVENUE

1. Call to order by Chairman.
2. "Pledge of Allegiance to the Flag."
3. Roll Call and Establishment of Quorum.
4. Reading and approval of the minutes of the previous meeting.
5. Recognition of visitors and their purpose.
6. Unfinished Business
7. Public Hearings -
a. (P2015-04) - Zoning Amendment Subject to the Planned Development Ordinance from "B-2" General Business District to "B-2(P)" Planned General Business District for reuse of the existing building for a gourmet market, wine and tea sales, cooking classes, and small scale events. The property is located at 225 West First Street. The petitioner is Tim Moore of Fezziwig's Marketplace, LLC.
b. (P2015-05) - Zoning Amendment Subject to the Planned Development Ordinance from "B-1(P)" Planned Community Business District to "B-1(P)" Planned Community Business District for a 62,000 sq. ft., sporting goods retailer. The property is located at 1574 West Highway 50. The petitioner is Chris Mulloy for Lincoln Crossing, LLC.
8. Reports of Standing and Special Committees - no reports
9. Reports and Communications
10. Adjournment

General Citizen Comments: The City of O'Fallon welcomes comments from our citizens. The Illinois Open Meetings Act provides an opportunity for citizens to speak at all committee and Board meetings. However, 5 ILCS 120/1 mandates that NO action shall be taken on matters not listed on the agenda. Please submit your name to the chairman and limit your comments so that anyone present has the opportunity to speak.

# DRAFT MINUTES <br> O'FALLON PLANNING COMMISSION <br> March 24, 2015 

Chairman Larry Sewell called the meeting to order at 6:00 p.m. in the City Council Chambers and led the Pledge of Allegiance.

ATTENDANCE: Debbie Arell-Martinez, excused; Jeffrey Baskett, present; Patricia Cavins, excused; Al Keeler, present; Rebecca Pickett, present; Joe Rogers, present; Ray Rohr, present; Larry Sewell, present. A quorum was declared present by Sewell.

MINUTES: Motion was made by Rohr and seconded by Rogers to approve the minutes of the March 10, 2015 meeting. All ayes. Motion carried.

Sewell welcomed everyone and explained the role of the Planning Commission. The Planning Commission members introduced themselves. Also present were Community Development Director Ted Shekell and Senior City Planner Justin Randall. Present in the audience were resident Vern Malare, Scott Plocher of Plocher Construction, Petitioner Rachelle Lengermann, Justin Venvertloh of TWM, and Darwin Miles of Miles Properties. Sewell gave an overview of the process that would be followed for the evening.

## UNFINISHED BUSINESS: None.

## PUBLIC HEARINGS:

(P2015-03) - Zoning Amendment Subject to the Planned Development Ordinance from "O-1" Planned Office District and "B-1(P)" Planned Community Business District to "B-1(P)" Planned Community Business District for a $60,000 \mathrm{sq}$. ft ., 5 story office building with retail. The property is located at the northwest corner of Regency Park Drive and North Green Mount Road. The petitioner is Rachelle Lengermann, Plocher Construction, for Green Mount Development Group, LLC.

Public hearing was opened at 6:05 p.m. Randall presented an overview of the project and staff report. A map of the subject and surrounding properties and their zoning was shown. Randall presented a site plan and multiple building elevations. Randall highlighted various points and issues from Staff's Project Report.

Randall explained that the proposed Green Mount Professional Building is a 5-story, 60,000 square foot Class A office building. The ground floor will contain a bank and a restaurant with alcohol and outdoor seating potential. The second floor will contain a medical office, the third and fourth floors a law firm, and the fifth floor a financial management firm. Randall also described the ingress and egress for the site, stating that there will be two "right-in, right-out" access points from Green Mount Rd. as well as a full access point from the service road to the west of the site. Randall described the on-site traffic circulation as efficient. Additional traffic improvements will be occurring on Green Mount Rd. due to the development of the St. Elizabeth's Hospital site. Randall stated
there is potential for a future connection between the Green Mount Professional Building, the service road, and the St. Elizabeth's campus.

Randall discussed the parking requirements based on the use and square footage of each tenant space as follows:

Ground floor bank (5,275 sq. ft.) and restaurant (5,842 sq. ft.): 73 spaces
Second floor medical office (12,000 sq. ft.): 54 spaces
Third and fourth floor law office ( 24,000 sq. ft.): 96 spaces
Fifth floor financial management firm ( 9,326 sq. ft.): 37 spaces

Randall clarified that the remaining floor space on the fifth floor will be used as a penthouse garden area.

Based on the various uses and square footage, the city requires a total of 260 parking spaces for the site. The total proposed is 250 spaces. Randall stated the staff is primarily concerned with the parking during the lunch hour if the restaurant provides a lunch menu. The potential dinner crowd does not pose as much concern because the other offices will be closing around or before the prime dinner hours. The site plan indicates a large buffer between the parking lot and Green Mount Rd., however, due to future improvements to Green Mount Rd. there will be some widening of the road that will reduce those buffers. Additionally, the city requires a break after 20 contiguous parking spaces while the proposed site requests 27 .

Randall presented information on the utilities available to the site. City infrastructure already exists for water and sewer will be provided by the city. Drainage will be directed to an existing regional retention pond on the St. Elizabeth's site.

The petitioner also supplied a proposed sign package. Randall stated they have requested signage on all four elevations of the building. The city allows for 300 sq . ft . of signage on three elevations. The city is recommending a variance for the additional signage, but requesting it to be limited to the fourth and fifth floors. The sign package also includes two free standing signs, a 15 foot by 7 foot monument sign and a sign at the corner of Green Mount Rd. and Regency Park. Randall stated the monument sign exceeds the height limit in the sign code by three feet and there is potential for a joint venture with St. Elizabeth's Hospital for the corner sign.

Shekell added that St. Elizabeth's will be required by law to place signage at the corner of Green Mount Rd. and Regency, and is hopeful of a partnership between the petitioner and St. Elizabeth's to develop an attractive sign at this location.

Randall summarized the variances that are requested for this site. They are as follows:

- A reduction of 10 parking spaces
- Modification to the parking lot design, including the parking lot perimeter and length of parking row, to allow as many spaces as possible
o Randall noted that the city will be developing a pedestrian/bike path between the lot and Green Mount Rd. as the road improvements occur and will provide a sizable buffer and green space.
- Allowance of a 15 foot tall monument sign
- Allowance of signage on all four elevations of the proposed building, with the fourth elevation limited to 175 sq. ft. of signage and placed on the fourth or fifth floor only.

Baskett asked for reasoning behind the limitations of signage to the fourth of fifth floor. Randall explained that it is primarily because of visibility and the city did not want the building to appear cluttered. Shekell stated it also helps draw attention to the impressive height of the building.

Sewell inquired how the city intends to track the sign collaboration between St. Elizabeth's Hospital and the proposed Green Mount Professional Building. Shekell explained the city will leave that up to the applicant to coordinate. The city will get involved if the sign is to be placed in public right of way or requires utilities.

Keeler asked about the collaborative signage style. Shekell stated that the intent is for the sign to be professional and similar to the signs in the local vicinity.

Randall stated that this building will not negatively affect the adjacent properties and Regency Park has numerous commercial properties. The development will not impede the normal development, use, enjoyment, or value of the surrounding property. The proposed building conforms to the Comprehensive Plan, Commercial Handbook, and the Zoning Code with the exception of the few minor variances requested.

Baskett asked about the overall style of the proposed building compares to St. Elizabeth's Hospital. Shekell stated the hospital will be constructed in a prairie style while the proposed building is primarily glass and steel with a modern and sleek look. While different, the style will not be incompatible with the hospital or neighboring structures.

Baskett asked if someone exiting the Green Mount Professional Building lot would be able travel north on Green Mount Rd. by using the service road to access Regency Park and the traffic light. Shekell yes, the proposed design will include a median to prevent vehicles traveling across traffic, however this is dependent upon approval from St. Clair County and collaboration with St. Elizabeth's Hospital.

Pickett asked if there will be access to north Green Mount Rd. if the landscaped median/boulevard is not approved. Shekell stated that there may be a median or buffer, although the plans are not finalized at this time.

Baskett asked if the city has investigated how other cities handle parking for similar buildings. Shekell explained the only concern in the proposed office building parking is the restaurant and the lunch crowd overlapping with business hours of the other tenants. Additionally, there is nowhere for overflow parking to occur as customers cannot park on Regency Park, Green Mount Rd., or on the service road. The city is very comfortable with the dinner hour parking.

Public comments were opened at 6:32 p.m.

No public comments were made.
Public comments were closed at 6:32 p.m.

## Staff Recommendation:

Randall read over the Staff Recommendation as follows:

1. A variance to reduce the required parking to 250 parking spaces, with a recommendation to continue to discuss with HSHS to acquire additional land in the northwest corner of the site.
2. A variance to allow the parking lot perimeter and rows to be constructed per the site plan.
3. A variance to the sign code to allow the freestanding signage at a height of 15 feet. Additionally, staff recommends the City Council grant staff authorization that if a deal is negotiated between the two parties, to approve the signage at the corner up to 150 square feet, with both parties having approximately 75 square feet of signage.
4. A variance to the sign code to allow the wall signage be approved according to the City's sign code, which would allow up to 300 square feet of signage on 3 elevations of the applicants choice and the fourth elevation would only be allowed 175 square foot of signage between the $4^{\text {th }}$ and $5^{\text {th }}$ floors.
5. A FDC will need to be located on the building /site with a hydrant for fire protection*.
*Shekell stated a freestanding FDC will also be available and is acceptable
6. A landscaping plan shall be submitted in accordance with the standards of Section 158.144, except as varied by condition \#2.

Motion was made by Rohr and seconded by Baskett to approve the Staff's Recommendation.

ROLL CALL: Baskett, aye; Keeler, aye; Pickett, aye; Rogers, aye; Rohr, aye; Sewell, aye. All ayes. Motion to approve with conditions passed.

The project moves to Community Development Committee on April 13, 2015, at 6 p.m. The public hearing was closed at 6:35 p.m.

REPORTS OF STANDING AND SPECIAL COMMITTEES: None.

## REPORTS AND COMMUNICATION:

Shekell noted that the Green Mount Professional Building is on a very tight timeline for construction and the site is undermined and some site work will be occurring soon.

Randall announced that there are no petitions awaiting public hearing for April 14, 2015, so the meeting has been cancelled.

Shekell stated Gander Mountain is scheduled to open in May and Carmax will be starting mine remediation soon. Rohr asked if Carmax will primarily be a paved parking lot space. Shekell confirmed this and stated it will be near Meyer Honda on Central Park Dr.

Shekell stated St. Elizabeth's Certificate of Need hearing will be held on April 21, 2015. No new board member has been appointed yet.

Baskett asked if the city's codes are not prepared to handle large, multi-story buildings such as the proposed office building. Baskett stated he believes similar buildings will be built in the area following the development of the hospital and is concerned that the city will need to grant many variances to accommodate these developments. Shekell stated that the primary issue with this project is the parking with the mixed use and the city does have an alternate parking provision. The city has flexibility built in to the codes. Baskett also inquired about the signage variance. Shekell reiterated the city has much flexibility in the codes.

## ADJOURNMENT:

Motion was made by Keeler and seconded by Rohr to adjourn. All ayes. Motion carried. The meeting was adjourned at 6:43 p.m.

Respectfully submitted,

Jessica Warden, Transcriptionist
$\overline{\text { Minutes approved by Planning Commission }}$

PROJECT REPORT

## TO: Planning Commission

FROM: Anne Stevenson, Assistant City Planner
THRU: Ted Shekell, Community Development Director
DATE: April 28, 2015
PROJECT: P2015-04: Fezziwig's, Planned Use
Location: 225 West 1st Street
Ward: 6
Applicant: Timothy P. Moore \& Ellen H. Leaf-Moore of Fezziwig's Marketplace
Owner: Greg Muren
Submitted: April 1,2015

## Overview

Timothy P. Moore and Ellen H. Leaf-Moore have filed an application requesting a change of zoning from B-2 to B-2(P) for a parcel of land at 225 West $1^{\text {st }}$ Street. The applicants will be reusing the existing building for a gourmet market, wine and tea sales, cooking classes, and small scale events.

The applicant will be remodeling the interior of the space to create a kitchen area which will be used for cooking classes, tastings, and other small activities. This kitchen area will not be used for restaurant service. The applicant will also be adding an ADA accessible bathroom to the first floor. The remaining floor space will be for retail sales, display, and storage. The second floor of the building will be used for storage and private offices for the proprietors.

Very little to no modifications are being made to the outside of the building. The existing courtyard between the primary building and the carriage house will be used for a seating area for customers to enjoy tea, coffee, and wine during business hours. The applicants also seek permission to use the courtyard area and rear carriage house for small-scale private events and occasional retail use such as a farmers market.

## Zoning \& Planned Use

The zoning hearing has been triggered due to $\S 158.116$ of the O'Fallon Code of Ordinances which requires planned use approval for "uses offering liquor sales and/or consumption, on- or off-premises." Due to this requirement, the applicant is requesting a change of zoning from B-2, General Business District to B-2(P), Planned General Business District.

The subject property is currently zoned B-2 General Business District. The table below summarizes the zoning and land uses of adjacent properties. Please see the attached maps for more detailed information.

## Adjacent Zoning Adjacent Land Use

| North: | B-1 \& B-2 | Cincotta Photography \& I Scream U Scream (across the railroad tracks) |
| :--- | :--- | :--- |
| East: | B-2 | VFW \& Labor Union Office |
| South | SR-3 \& SR-3(P) | St. Clare School \& Residential Properties |
| West | B-2 | C1 Health and Fitness \& MAC Electric |

Community Development Department
255 South Lincoln Avenue, O'Fallon, IL 62269 • P: 618.624.4500 x 4 • F:618.624.4534

## Comprehensive Plan - Future Land Use

While working on the Downtown O'Fallon Area Plan, staff members noticed that a few areas have been miscategorized on the Future Land Use Map in the Compressive Plan. As an example, the entire block of 200 West $1^{\text {st }}$ Street (where Fezziwig's is relocating to) has been designated as "Neighborhood Residential", even though the structures and uses in this location have always been commercial in the past and the city would clearly want them to be commercial in the future. This is a clerical error made at the time of the planning document. As a follow up to the downtown O'Fallon Area Plan, staff plans to amend the Future Land Use Map to more accurately reflect the desired uses downtown.

The mapping error mentioned above does not negatively affect Fezziwig's application. Although the existing B-2 zoning district is not consistent with the Comprehensive Plan, the property can continue to be used commercially. If however, a request is made to rezone to a different category (such as B-1) in the future, the rezoning would have to comply with the Comprehensive Plan at that time.

## Parking

As per Section 158.141, existing buildings in the downtown business district are not required to provide parking if their front door is within 500 feet of a municipal parking lot. 225 West $1^{\text {st }}$ Street meets this requirement and therefore does not need to provide private parking spaces.

## Signage

The applicants are not asking for special signage as part of this planned use approval. The signs they have requested meet city code and a sign permit has been issued by the city.

## Review and Approval Criteria

Chapter 158, Article 6 of the O'Fallon Code of Ordinances lists several criteria for evaluating planned uses. Evaluation of the project based on these factors is included under each criterion.

1. The criteria governing the rezoning of the property and approval of site plans, as set forth in the standards and requirements found elsewhere in the zoning code or in other applicable law,

The project meets all applicable zoning standards.
2. The physical design of the proposed plan and the manner in which said design makes adequate provisions for public services, provides adequate control over vehicular traffic, provides for and protects designated common open space and park dedication, and furthers the amenities of light, air, recreation and visual enjoyment.

The proposed reuse of the existing building will not have a significant impact on traffic, nor will it negatively affect open space, light, air, recreation, or visual enjoyment.
3. The relationship and compatibility of the proposed plan to adjacent properties and the surrounding neighborhood.

Reuse of the existing building will not negatively affect adjacent properties.
4. The conformity with the standards and principles of the Comprehensive Plan and all other adopted regulations, including the Commercial Design Handbook dated July 6, 2009 and on file with the City Clerk. (Ord 3665; passed 5-3-10)

As mentioned above, the prosed use is inconsistent with the Comprehensive Plan due to past clerical errors. Even so, the existing zoning in place allows for the proposed use and it is compatible and consistent with the surrounding area. An existing building is not required to comply with the Commercial Design Handbook.
5. The use(s) are designed, located and proposed to be operated so that the public health, safety and welfare will be protected.

The proposed development is designed to be operated to protect the public health, safety and welfare.
6. An identified community need exists for the proposed use.

Yes, a community need exists for the proposed use.
7. The proposed use(s) will not impede the normal and orderly development and improvement of the surrounding property, nor impair the use, enjoyment, or value of neighboring properties.

The development will not impede the normal and orderly development and use of the surrounding property, nor will it impair the use, enjoyment, or value of neighboring properties.
8. The degree of harmony between the architectural quality of the proposed building and the surrounding neighborhood.

The existing building is similar to and will not detract from many of the structures surrounding the property.
9. The appropriateness of the minimum dimensions and areas of lots and yards set forth in the applicable zoning district regulations.

The existing building is similar to many in the downtown area in that it precedes the creation of many of today's zoning requirements and as such, is not required to comply with many of them after the fact.

## Public Notice

Public Notice of this project has been fulfilled in accordance with $\S \S 158.255-158.256$ of the O'Fallon Code of Ordinances. More specifically, the applicant has notified property owners within 250 feet of the subject property via certified mail of the filing of the zoning amendment. Additionally, the City has notified property owners within 250 feet of the subject parcel of the public hearing at least 15 days prior to the hearing and published notice of the public hearing in a local newspaper at least 15 days in advance. Proof of notification is on file with the City's Community Development Department.

## Staff Recommendation

Staff recommends approval of the project with the following conditions:

1) The planned use approval includes approval for alcohol sales for on- and off-premise consumption (primary building and carriage house) and an outdoor seating area with alcohol sales in the courtyard between the primary building and the carriage house.
2) The property will not be used as a restaurant.
3) Future use of the rear carriage house may require additional building permits and conformance with Building Codes and the Illinois Accessibility Code.

## Attachments

Attachment 1 - Project Application
Attachment 2 - Zoning Map
Attachment 3 - Land Use Map
Attachment 4 - Site Plan

Name of Project:
FEZZIWIG'S MARKETPLACE, LLC
Address/General Location: $\qquad$
Subdivision Name \& Lot Number(s): $\qquad$

Parcel Number(s): $\qquad$

PLEASE CHECK THE TYPE OF APPLICATION (PLEASE CHECK ONE):

- Planned Use
※ Re-Zoning (Standard Map Amendment)

Summary Data (respond to all that apply):

| Present Zoning: B-2 | Proposed Number of Buildings: |
| :---: | :---: |
| Proposed Zoning: B-2(P) | Proposed Gross Floor Area: 3,000 |
| PROPOSED \# OF LOTS: | AREA IN ACRES: $\quad 19$ |
| Proposed \# of Dwelling Units: | Present Use: $\quad$ ANTIQUE Store |

## APPLICANT INFORMATION:

| NAME: ${ }^{\text {TIMOTHY P. MOORE \& ELLEN H. LEAF-MOORE }}$ |  |
| :---: | :---: |
| COMPANY: FEZZIWIG'S MARKETPLACE, LLC |  |
| ADDRESS: ${ }^{220-222 ~ W . ~ S T . ~ L O U I S ~ S T R E E T ~}$ |  |
| LEBANON, IL 62254 |  |
|  | 618-537-8422 618-558-4433(MOBILE) |



Design Professional Information:

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SIGNATURE OF DESIGN PROFESSIONAL

Staff USE ONLY
Projectid\#: PZOIS-04
Staff Assigned:
Plan Review Fee Deposit Rec'D: $\qquad$

# FEZZIWIG'S <br> $\begin{array}{lllllllllll}M & A & R & K & E & T & P & L & A & C & E\end{array}$ <br> Orveyors of Trine Tasse 

## ABOUT FEZZIWIG'S MARKETPLACE, LLC.

FEZZIWIG'S MARKETPLACE, LLC was founded on July 1, 2007 and opened for business in the historic district of Lebanon, Illinois on October 4, 2007. The store was named for the character in Charles Dickens' A Christmas Carol. Dickens made his only overnight stay in Illinois at the Mermaid House hotel three blocks east of FEZZIWIG'S store location.

FEZZIWIG'S MARKETPLACE, LLC (also known as FEZZIWIG'S TEA \& GOURMET MARKET is a retail store whose emphasis is on premium loose leaf tea and gourmet foods. One of the store owners is one of just 100 Level 4 Specialty Tea Institute Certified Tea Educators in the U.S. In addition to selling over 100 varieties of teas along with tea accessories, the store also teaches tea education programs and occasionally has tea parties. Other key product categories at FEZZIWIG'S include

- Premium grade Balsamic Vinegars and Extra Virgin Olive Oils

These are bought by FEZZIWIG'S in bulk and are bottled on site in our commercial kitchen

- Gourmet Foods, Spices and Herbs.

Premium brands and private label products are sampled and sold

- Wine Sales

A limited selection (approximately 100 or fewer finer wines are sold for off premise sales
A selection of wines are also offered for on premise consumption.
Wine tasting events

- Home Décor \& Décor Accessories

Seasonal products are sold throughout the year

- Culinary Experience Education Classes

A variety of cooking and food preparation courses are offered throughout most of the year.

- Wine Education Classes

These will take place in the Culinary Experience space, the wine department, in the private courtyard or carriage house.

- Commercial Kitchen

Used for preparing tasting samples, bottling Balsamic Vinegars and Extra Virgin Olive Oils
Used for preparing special events such as limited seating wine pairing dinners, guest chefs
Over past 16 county health inspections since opening FEZZIWIG'S has scored 100 points in 15 instances and 99 points in one instance.

- Courtyard ( $\mathrm{O}^{\prime}$ Fallon location(

It is our intent to utilize this space for umbella tables for customers to enjoy tea, coffee, wine during business hours.

This space will also be used for special events and future private events.

- Carriage House (O'Fallon location)

It is our intent to utilize the ground floor of this historic building for special events and make available for future private events.

- $100 \%$ Non-Smoking Property

Smoking is not permitted in our store, carriage house or courtyard

P2015-04: Fezziwigs - Zoning Map


P2015-04: Fezziwigs - Land Use Map



## PROJECT REPORT

TO: Planning Commission<br>FROM: Justin Randall, Senior City Planner<br>THRU: Ted Shekell, Community Development Director<br>DATE: April 28, 2015<br>PROJECT: P2015-05: Academy Sports, Planned Use

Location: 1574 West Highway 50
Ward: 5
Applicant/Owner: Lincoln Crossing, LLC, Chris Mulloy
Submitted: April 2,2015

## Introduction

Lincoln Crossing, LLC has filed an application requesting a planned use for a parcel of land at 1574 West Highway 50 zoned B-1(P), Planned Community Business District for the construction of a new 62,943 square foot Academy Sports sporting goods store. The property has an existing 24,000 square foot Pet Smart and 15,000 square foot retail strip center with Crown Vision Center, Great Clips, Boost Mobile and Rainbow as tenants and associated parking. The site will be developed with the new store building to the west of the existing Pet Smart, which will be downsized to approximately 19,500 square feet. The Academy Sports building will utilize the existing parking lot as constructed.

## Existing Conditions

Surrounding Zoning:
North: B-1
East: B-1(P)
South: B-1
West: B-1(P)

Surrounding Land Use:
North: St. Clair Auto Mall.
East: Walmart Supercenter.
South: Vacant Payless and Dairy Queen, McDonalds.
West: Home Depot, Culver's and St. Clair Auto Mall.

Please see the attached maps for more detailed information on surrounding zoning and land uses.

## Applicable Ordinance, Documents and Reports

O'Fallon Comprehensive Plan: The O'Fallon Comprehensive Plan Future Land Use Map depicts the subject property as Regional Commercial, which is consistent with the proposed sporting goods retail store.

Code of Ordinances: The proposed 62,943 square foot retail store is subject to Article 6 Planned Uses of Chapter 158: Zoning of the Code of Ordinance and requires a development plan. The property is also subject to the B-1, Community Business District requirements.

Public Notice: Public Notice of this project has been fulfilled in accordance with Section 158.255 and158.256 of the City of O'Fallon Zoning Regulations. More specifically, the applicant has notified property owners within 250 feet of the subject property via certified mail of the filing of the zoning amendment. Additionally, the City has notified property owners within

250 feet of the subject parcel of the public hearing at least 15 days prior to the hearing and published notice of the public hearing in a local newspaper at least 15 days in advance. Proof of notification is on file with the City's Community Development Department.

## Discussion Points/lssues

Land Use
The 62,943 square foot building requires this particular land use of a sporting goods store to receive planned use approval, because the project includes new construction of a building greater than 20,000 square feet. The subject property is surrounded by commercial uses along Highway 50. The subject property is identified as Regional Commercial in the Comprehensive Plan. The proposed project is consistent with the Comprehensive Plan.

## Traffic Circulation/Parking

Ingress and Egress: The proposed development has three existing access points onto Highway 50, one of which is a lighted intersection. Additionally, the site has two access points to the adjoining Home Depot site to the west. Internal drive aisles are sized at 24 feet, meeting the requirements of the city's parking code.

Parking: Retail sales type land uses are required to provide 4 parking spaces per 1,000 square feet of gross floor area. The 62,943 square foot sporting goods store requires 252 parking spaces. The development is utilizing an existing parking lot in the Lincoln Crossing shopping center. The parking lot is currently striped with 9.5 -foot wide parking spaces and the lot is in need of some repair. The parking plan indicates a portion of the lot will be resealed and a majority of the lot will be milled and repaved. The parking plan has proposed 254 spaces, including 4 accessible spaces. The site plan indicated that 144 parking spaces will be striped at a width of 10 feet and a length of 19 feet and 106 spaces will be striped at a width of 9.5 feet and a length of 19 feet. The 10 foot wide spaces will be closest to the building to a point 17 spaces out and then transition down to 9.5 feet. The Illinois Accessibility Code will require the site to provide an additional 3 accessible parking spaces and locate the spaces closest to the entrance of the building. Overall, the entire site (Academy, Pet Smart and the retail strip center) has 440 parking spaces and requires 380 parking spaces, so the site as a whole still exceeds the parking requirements. The parking regulations require the site to provide parking spaces striped at 10 -foot wide and as proposed the parking lot striping would need a variance.

On-site circulation: On-site circulation has been reviewed by staff. It is staff's opinion that the layout depicted on the site plan will effectively address internal, as well as external traffic control. There is a clearly defined truck route that will allow easy access for shipments of goods to the store. A cross access easement to the lot to the west will need to be verified, however, there are existing access points indicating the easement exists.

## Utilities and Drainage

Public water and sanitary sewer is available to serve the subject property. Water will be provided by the City of O'Fallon, while sanitary sewer will be provided by Caseyville Township Sewer District. Stormwater will flow to new inlets within the lot and be piped into the regional detention constructed to the north of the building. Drainage calculations and reports will be required during final development plan review and will meet City requirements to ensure the volume of the pond can accommodate the proposed development.

## Building and Site Improvements

The building elevations have been submitted with the planned use application. The majority of the building is constructed of concrete tilt wall panels with textured paints. The entrance will be an EIFS textured wall finish with a large glass entry and a burnished block base along the front elevation. Over the entrance is a large "Academy Sports + Outdoors" sign with a logo on both sides of the entrance. The side and rear of the building has a dark gray band of painted block at the base and near the top is a red/white/blue band of painted block. The overall appearance of the building is mostly consistent with the Commercial Design Handbook design recommendations.

Sidewalks: The site was developed with sidewalks along Highway 50.

## Landscaping and Buffer Requirements

Under the original improvements of the site, the development included landscaping around parking lot and drive aisles, as well as the required landscaping within the parking lot islands. The site does not have all of the required landscape islands at the end of parking rows. Additionally, there are a number of rows of parking that exceed the requirement of providing an island after 20 consecutive parking spaces. The developer has requested to use the existing parking lot as constructed.

## Lighting

Parking lot lighting will remain as constructed, which some are located outside of landscape islands. All lighting standards must be in proper working order. The developer has requested to use the existing parking lot as constructed.

## Signage

The plan indicates the development will add a panel to the existing Lincoln Crossing monument sign along Highway 50 and the monument sign along Interstate 64. Based on the size of the building, the project could have signs on three elevations with up to 300 square feet on each elevation. The front elevation has the text "Academy Sports + Outdoors" and two Academy logos to the right and left of the entrance, which consists of an " $A$ ".

The developer has indicated the signage proposed above and to the sides of the entrance will meet the 300 square foot maximum per elevation according to the sign regulations. However, the code allows for only one wall sign per elevation and the "A" logos are separated far enough from the main sign to be considered separate signs, thus the requested "A" logos will require a variance request. At this time, no other signage has been proposed for the other two elevations.

## Hours of Operation

There are no proposed limitations of the hours of operation on the site.

## Variances

Parking Lot Design: Section 158.142 requires parking spaces to be striped at 10 feet in width. Section 158.143 requires lighting in parking lots to be constructed within landscape islands. Section 158.144 requires landscape islands at the end of every parking row and a landscape island after 20 consecutive parking spaces.

The site is utilizing an existing parking lot with a number of limitations hindering the site from meeting all of the regulations of a new parking lot. The existing parking lot is limited in size do to the infill nature of the site. There is no area for the parking lot to be expanded to allow for all 10-foot wide parking spaces and landscape islands at all locations required in a new parking lot. Additionally, it is not practical to tear out the existing pavement to add landscape islands and move the existing lighting into landscape islands. The developer has made an attempt to increase the conformity of the existing parking lot.

Signage: The sign code allows one wall sign at a maximum of 300 square feet. The front building elevation is requesting one large wall sign with two smaller wall signs to either side. The developer indicates the proposed signage would not exceed the allowed 300 square feet. City staff has reviewed the overall sign package and believes the sign package is not out of scale for the proposed development

## Review and Approval Criteria

Section 158.119 of Article 6 "Planned Uses" lists several criteria for evaluating planned uses. Evaluation of the project based on these factors is included under each criterion.

1. The criteria governing the rezoning of the property and approval of site plans, as set forth in the standards and requirements found elsewhere in the zoning code or in other applicable law,

The project meets all applicable zoning standards, except the existing parking lot and the proposed signage outlined above.
2. The physical design of the proposed plan and the manner in which said design makes adequate provisions for public services, provides adequate control over vehicular traffic, provides for and protects designated common open space and park dedication, and furthers the amenities of light, air, recreation and visual enjoyment.

Community Development Department
255 South Lincoln Avenue, O'Fallon, IL 62269 • P: 618.624.4500 x 4 •F:618.624.4534

The proposed development provides adequate provisions for public services, provides the necessary improvements to the control the increased traffic. Staff believes the site furthers the amenities of light, air, recreation and visual enjoyment.
3. The relationship and compatibility of the proposed plan to adjacent properties and the surrounding neighborhood. The new sporting goods store will not negatively affect adjacent properties. The Highway 50 corridor is a commercial corridor with a variety of retail, service and restaurant businesses.
4. The conformity with the standards and principles of the Comprehensive Plan and all other adopted regulations, including the Commercial Design Handbook dated July 6, 2009 and on file with the City Clerk. (Ord 3665; passed 5-3-10)

The proposal is consistent with the Comprehensive Plan. The design of the buildings meets the intent of the Commercial Design Handbook.
5. The use(s) are designed, located and proposed to be operated so that the public health, safety and welfare will be protected.

The proposed development is designed to be operated to protect the public health, safety and welfare.
6. An identified community need exists for the proposed use.

Yes, a community need exists for the proposed use.
7. The proposed use(s) will not impede the normal and orderly development and improvement of the surrounding property, nor impair the use, enjoyment, or value of neighboring properties.

The development will not impede the normal and orderly development and use of the surrounding property, nor will it impair the use, enjoyment, or value of neighboring properties.
8. The degree of harmony between the architectural quality of the proposed building and the surrounding neighborhood.

The proposed building is similar to and will not detract from many of the structures surrounding the property.
9. The appropriateness of the minimum dimensions and areas of lots and yards set forth in the applicable zoning district regulations.

The proposed development meets the area-bulk requirements set forth in the B-1 Community Business District.

## Staff Recommendation

Staff recommends approval of the use, with the following conditions:

1. A variance to allow the parking lot to be striped according to the site plan and allowing the parking lot to remain as constructed, in terms of existing landscape islands and lighting.
2. A variance to allow the front elevation to have three wall signs, not to exceed 300 square feet in total size.

## Attachments

Attachment 1 - Project Application
Attachment 2 - Zoning Map
Attachment 3 - Land Use Map
Attachment 4 - Site Plan
Attachment 5-Building Elevations
Attachment 6 - Sign Package

Planned Use / Re-Zoning Application

Name of Project: Lincoln Crossing - Academy Sports
Address/General Location: 1574 W Hwy 50
SUBDIIIIION NAME \& LOT Number(s): Lot 1 - Subdivision of Lot 1 of the Resubdivision of Part of Lot 1 of Lincoln Crossing

Parcel Number(s): 03-26.0-201-006

PLEASE CHECK THE TYPE OF APPLICATION (PLEASE CHECK ONE):

* PLANNED UsE
- RE-Zoning (STANDARd MAP AMENDMENT)

SUMMARY DATA (RESPOND TO ALL THAT APPLY):

| Present Zoning: B-1 (P) | Proposed Number of Bulldings: 1 |
| :---: | :---: |
| Proposed Zonng: B-1 (P) | 62,943 |

PROPOSED ZONING: B-1 (P)
PROPOSED \# OF LOTS: 1
Proposed \# of DWELLING Units: N/A

PRoposed Gross Floor Area: $\quad 62,943$
AREA IN ACRES: 12.46
Present Use: General Retail/Parking

Design Professional information:

| Name: Nathan Winslow |
| :---: |
| Company: American Structurepoint, Inc. |
| ADDRESS: 7260 Shadeland Station |
| Indianapolis IN 46256 |
| PHONE: 317-547-5580 |
| FAX: 317-543-0270 |

Emall: nwinslow@structurepoint.com


SIGNATURE OF DESIGN PROFESSIONAL

AMERICAN
STRUCTUREPOINT

## Lincoln Crossing - Academy Sports Project Narrative

The subject property is located at 1574 W Highway 50 and is zoned $\mathrm{B}-1(\mathrm{P})$. Existing on the site is a PetSmart store with an adjoining retail strip center. The area located between I-64 and its intersection with US 50 W is solidly commercial: a Walmart Supercenter is located directly east to the property with a hardware store and Sam's Club just beyond; a Home Depot is adjacent to the west. Commercial uses line the north side of US 50 including eating establishments and general retail. Uses south of US 50 are a mix of commercial and single-family residential.

The project includes partial demolition (about $4,500 \mathrm{sq} . \mathrm{ft}$.) of the existing PetSmart store to allow for construction of a nearly $62,943 \mathrm{sq}$. ft. Academy Sports + Outdoor retail sporting goods location. Like the PetSmart and Walmart, Academy will face south with frontage on US 50. The large existing parking lot functioned as shared parking among the strip center, Walmart and PetSmart. The lot will be re-striped and no additional parking will be added to the existing 364 spaces to accommodate the new use; the parking lot landscape islands will remain. Loading docks will be added on the north side of the proposed building. Construction will span the location of the old PetSmart, strip center, as well as the vacant lot east of the Home Depot location.

The existing divided entrance to from US 50 will remain in its current location and will continue to provided unrestricted access onto US 50 . The landscaped median will also remain.
The City of O'Fallon permits up to 300 sq. ft . of signage per building side at this location. Signage will include Academy's large "A" logo. Additional signage will be located on the existing pylon sign along I-64 frontage.

Sanitary utilities exist to adequately serve the project. A sanitary sewer line and water main (guided by the Illinois EPA) will be relocated to accommodate the limits of the project. Stormwater drainage will continue to be directed through storm inlets to pipes along US 50 or to the large retention area and behind Walmart. Gas service will be provided from existing infrastructure located on-site. The existing overhead electric will be buried northwest of the proposed building north of the access drive and another line will be buried on the west side of the building.

## AMERICAN

INC.

April 6, 2015

Mr. Justin Randall
City of O'Fallon, IL
255 S. Lincoln Avenue
O'Fallon, IL 62269

Re: Lincoln Crossing - Academy Sports, request for parking variance
Dear Mr. Randall:
American Structurepoint, Inc., on behalf of our client, WP Glimcher, Inc., respectfully request a variance for a combination of $9.5^{\prime}$ and $10^{\prime}$ wide parking stalls associated with the development of the Lincoln Crossing Academy Sports project.

The proposed project requires a minimum of 251 parking spaces and includes the development of the final undeveloped outlot that is part of the Lincoln Crossing retail center. The parking lots were constructed and striped with the previous developments and were designed to serve the future development of the aforementioned property. The existing parking lot intended to serve the proposed development provided the required 251 parking spaces, but did not meet the minimum $10^{\prime} \times 19^{\prime}$ parking stall dimension as required by the City Zoning Ordinance.

In order to maintain the minimum 251 parking spaces and meet the intent of the Zoning Ordinance to the maximum extent possible, a variance will be required to allow for 103 of the 251 parking spaces to be $9.5^{\prime}$ in width. These parking stalls will be the most remote and least used stalls within the parking lot.

Meeting the full extent of the parking requirements set forth in the Zoning Ordinance would create a significant hardship due to the utility and landscaping infrastructure (sewers, lighting, landscaping and ATM drive-thru) already in place and would create little benefit to the regular consumer. The proposed striping would be an improvement over existing conditions by locating the smaller parking stalls near the rear of the parking lot.

At this time, we ask to be placed on the agenda for the next Plan Commission meeting.
We appreciate your time and consideration of our request. Please call me at (317) 547-5580 if you have any questions.

Very truly yours,


Nathan Winslow PE
Senior Project Engineer

P2015-05: Academy Sports - Zoning Map


P2015-05: Academy Sports - Land Use Map


## DEVELOPMENT PLANS

## FOR

## LINCOLN CROSSING - ACADEMY SPORTS <br> 1574 W. HIGHWAY 50 <br> O'FALLON, ILLINOIS




PLAN DATE: 04-06-2015

atr Councl approval


| $\overline{\text { MAYOOR }}$ |
| :--- |
| ATIEST: |


$\overline{\text { arr CLERK }}$


| Development summary Table |  |
| :---: | :---: |
| AREA OF LOT | 12.46 ACRES |
| Proposeo cross floor area | T. |
| Exsting Lano use | / vac | | PROPOSED LRNSS FLOOR AREA |
| :--- |
| EXXITNG LAND USE |









